Making of the 2023 Farm Bill: Roles for SAES Directors

New and Emerging Directors Webinar
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What is the Farm Bill?

• Omnibus, multiyear law governing an array of agricultural and food programs

• Typically renewed about every five years

• 18 farm bills enacted

The farm bill provides an opportunity for Congress to comprehensively and periodically address agricultural and food issues

2018 farm bill expires in 2023
Scope of the Farm Bill

• Traditionally focused on farm commodity program support for staple commodities
  ✓ corn, soybeans, wheat, cotton, rice, peanuts, dairy, sugar

• 1973 - increasingly expansive
  ✓ nutrition title first included

• Prominent additions
  ✓ conservation, horticulture, bioenergy programs
Significance of the Farm Bill

Some Farm Bill programs expire without reauthorization

✓ nutrition assistance programs and commodity programs

Many discretionary programs lack statutory authority to receive appropriations

✓ Hatch – Hatch Multistate – McIntire-Stennis – Animal Health

Other programs have permanent authority and do not need reauthorization (e.g., crop insurance)

✓ included in a farm bill to make policy changes or achieve budgetary goals
Farm Bill Authorizations

Authorizes programs in 2 spending categories: mandatory and discretionary

• Programs with mandatory spending generally operate as entitlements
  ✓ Farm bill pays for them using multiyear budget estimates when the law is enacted

• Programs with discretionary funding are not funded in the farm bill
  ✓ require additional action by congressional appropriators
How does the Farm Bill Impact REE?

Research, Education, and Extension Programs:

• Can be reauthorized, amended, and created

• Generally authorized with discretionary funding...not funded in the Farm Bill

• EXCEPTIONS—programs with permanent and lapsing mandatory funding
  ✓ SCRI, OAREI, FOTO, Energy, etc.

• Without a Farm Bill, lose their statutory authority to receive appropriations and mandatory funding
Agriculture Improvement Act of 2018
“2018 Farm Bill”

Public Law 115-334  Dec. 20, 2018

Title I. Commodities
Title II. Conservation
Title III. Trade
Title IV. Nutrition
Title V. Credit
Title VI. Rural Development

Title VII. Research, Extension, and Related Matters
Title VIII. Forestry
Title IX. Energy
Title X. Horticulture
Title XI. Crop Insurance
Title XII. Miscellaneous

Source: USDA Economic Research Service Based on Congressional Budget Office, Direct Spending Effects for the Agriculture Improvement Act of 2018 (2018 Farm Bill), December 11, 2018
Significant Research Components of Title VII

Sec. 7108. Agricultural and food policy research centers.
Sec. 7110. Next generation agriculture technology challenge.
Sec. 7113. Continuing animal health and disease research programs.
Sec. 7116. Reports on disbursement of funds for agricultural research and extension at 1862 and 1890 land-grant colleges.
Sec. 7119. Grants to upgrade agriculture and food sciences facilities and equipment at insular area land-grant institutions.
Sec. 7122. Binational agricultural research and development.
Sec. 7123. Partnerships to build capacity in international agricultural research, extension, and teaching.
Sec. 7125. Limitation on indirect costs for agricultural research, education, and extension programs.
Sec. 7126. Research equipment grants.
Sec. 7127. University research.
Sec. 7129. Supplemental and alternative crops; hemp.
Sec. 7130. New Era Rural Technology program.
Sec. 7132. Agriculture advanced research and development authority pilot.
Sec. 7133. Aquaculture assistance programs.
Sec. 7134. Rangeland research programs.
Sec. 7135. Special authorization for biosecurity planning and response.

SEC. 7127. UNIVERSITY RESEARCH.
Section 1463 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3311) is amended by striking “2018” each place it appears in subsections (a) and (b) and inserting “2023”.


AUTHORIZATION FOR APPROPRIATIONS FOR EXISTING AND CERTAIN NEW AGRICULTURAL RESEARCH PROGRAMS

SEC. 1463. [7 U.S.C. 3311] (a) Notwithstanding any authorization for appropriations for agricultural research in any Act enacted prior to the date of enactment of this title, there are hereby authorized to be appropriated for the purposes of carrying out the provisions of this title, except sections 1417, 1419, 1420, and the competitive grants program provided for in section 1414, and except that the authorization for moneys provided under the Act of March 2, 1887 (24 Stat. 440–442, as amended; 7 U.S.C. 361a–361i), is excluded and is provided for in subsection (b) of this section, such sums as may be necessary for each of fiscal years 1991 through 2007.

(b) Notwithstanding any authorization for appropriations for agricultural research at State agricultural experiment stations in any Act enacted prior to the date of enactment of this title, there are hereby authorized to be appropriated for the purpose of conducting agricultural research at State agricultural experiment stations pursuant to the Act of March 2, 1887 (24 Stat. 440–442, as amended; 7 U.S.C. 361a–361i), such sums as may be necessary for each of fiscal years 1991 through 2007.

(c) Notwithstanding any other provision of law effective beginning October 1, 1983, not less than 25 per centum of the total funds appropriated to the Secretary in any fiscal year for the conduct of the cooperative research program provided for under the Act of March 2, 1887, commonly known as the Hatch Act (7 U.S.C. 361a et seq.); the cooperative forestry research program provided for under the Act of October 10, 1962, commonly known as the McIntire-Stennis Act (16 U.S.C. 582a et seq.); the special and competitive grants programs provided for in sections 2(b) and 2(c) of the Act of August 4, 1965 (7 U.S.C. 450i); the animal health research program provided for under sections 1433 and 1434 of this title; and the research provided for under various statutes for which funds are appropriated under the Agricultural Research heading or a successor heading, shall be appropriated for research at State agricultural experiment stations pursuant to the provision of the Act of March 2, 1887.
Subtitle B—Food, Agriculture, Conservation, and Trade Act of 1990
Sec. 7201. Best utilization of biological applications.
Sec. 7202. Integrated management systems.
Sec. 7203. Sustainable agriculture technology development and transfer program.
Sec. 7206. National Genetics Resources Program.
Sec. 7207. National Agricultural Weather Information System.
Sec. 7208. Agricultural genome to phenome initiative.
Sec. 7209. High-priority research and extension initiatives.
Sec. 7210. Organic agriculture research and extension initiative.
Sec. 7211. Farm business management.
Sec. 7212. Urban, indoor, and other emerging agricultural production research, education, and extension initiative.

Subtitle C—Agricultural Research, Extension, and Education Reform Act of 1998
Sec. 7302. Integrated research, education, and extension competitive grants program.
Sec. 7303. Support for research regarding diseases of wheat, triticale, and barley caused by Fusarium graminearum or by Tilletia indica.
Sec. 7305. Specialty crop research initiative.
Sec. 7306. Food Animal Residue Avoidance Database program.
Sec. 7308. Forestry products advanced utilization research.

Subtitle D—Food, Conservation, and Energy Act of 2008
PART I—AGRICULTURAL SECURITY
Sec. 7403. Research and development of agricultural countermeasures.
Sec. 7404. Agricultural biosecurity grant program.
PART II—MISCELLANEOUS
Sec. 7411. Grazing lands research laboratory.
Sec. 7413. Natural products research program.
Sec. 7414. Sun grant program.

Significant Research Components of Title VII
Subtitle E—Amendments to Other Laws
Sec. 7503. Research Facilities Act.
Sec. 7504. Agriculture and Food Research Initiative.
Sec. 7507. Biomass research and development.
Sec. 7511. Federal agriculture research facilities.

Subtitle F—Other Matters
Sec. 7603. Foundation for food and agriculture research.
Sec. 7604. Assistance for forestry research under the McIntire-Stennis Cooperative Forestry Act.
Sec. 7605. Legitimacy of industrial hemp research.
Sec. 7608. Agriculture innovation center demonstration program.
Sec. 7610. Mechanization and automation for specialty crops.
Sec. 7612. Simplified plan of work.
Sec. 7613. Review of land-grant time and effort reporting requirements.
Sec. 7614. Matching funds requirement.
Committee on Legislation and Policy (CLP)

Coordinates Board on Agriculture Assembly (BAA) activities related to:

- Farm Bill legislation
- Other legislative/regulatory activities

Responsible for:

- Developing and implementing strategies in the initial development of legislation
- Coordinating a support base for initiatives as legislation moves through the Congress and/or the Executive Branch
- Monitoring and impacting subsequent programs and regulations authorized in the legislation
Farm Bill Development – Timeline*

- Farm bill provisions expire: fiscal yr, crop yr, marketing yr
- **September 30, 2023** - 2023 Farm bill provisions enacted
- **Spring 2022** - CLP 2023 Farm Bill survey for BAA input
- **October 2022** - CLP to develop a consensus package
- **Ultimate goal** - have our proposals finalized before the 1st hearing on 2023 farm bill research title

*All dates are tentative as our proposals are subject to farm bill timeline as dictated by the House and Senate Agriculture Committees
Developing New Initiatives for 2023 Farm Bill

Issues determined by the CLP process

• Cornerstone send surveys to all sections
• CLP discusses the hundreds of proposals submitted by each section
• Develop a package and presented proposals to the CLP – expected October 2021
Initial Survey

• What areas of the current Farm Bill are of most concern or challenge for you and/or your constituency?

• Where do you see the single greatest opportunity for the BAA to advance the teaching, research, and Extension missions in the next Farm Bill?

• What suggestion(s) do you have for strengthening the involvement of our stakeholders in advocacy on legislative priorities?
Developing Proposals for the 2023 Farm Bill

CLP considers all Farm Bill REE proposals which are sent to PBD for approval

- CLP originated proposals compiled by Cornerstone from survey of all sections usually resulting in hundreds of proposals

- Outside originated Proposals
  - Congressional—House or Senate
  - Other—stakeholders, administrative, etc.